

Message Text

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INFO OCT-01 ISO-00 EUR-12 NEA-10 CIAE-00 DODE-00 PM-05
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SP-02 SS-15 USIA-06 OMB-01 AID-05 IGA-02 EB-08
COME-00 TRSE-00 DOE-11 SOE-02 AGRE-00 XMB-02 /110 W
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R 170849Z JAN 78
FM AMEMBASSY ADDIS ABABA
TO SECSTATE WASHDC 6936
INFO AMEMBASSY MOGADISCIO
AMEMBASSY NAIROBI

C O N F I D E N T I A L SECTION 1 OF 3 ADDIS ABABA 0244

E.O. 11652: GDS
TAGS: PBOR, EAID, ET, SO, KE, US
SUBJ: THOUGHTS ON AN OGADEN SETTLEMENT - DEVELOPMENT ASSISTANCE
POSSIBILITIES

REF: A. ADDIS ABABA 0190, B. STATE 006298

TEXT OF USAID PRELIMINARY ESTIMATE OF POSSIBLE ASSISTANCE
PROGRAM IN OGADEN REGION OF ETHIOPIA, SOMALIA AND KENYA,
WHICH MIGHT FIGURE IN PROPOSALS FOR PEACEFUL SOLUTION OF
ETHIO-SOMALI WAR, FOLLOWS:

1. THE POSSIBLE OGADEN ASSISTANCE INITIATIVES WHICH MIGHT
BE CONSIDERED APPEAR TO ARRAY THEMSELVES ON FOUR LEVELS OF
ENTERPRISE:

A. WAR RECONSTRUCTION

B. RE-INITIATION OF PRE-WAR DROUGHT REHABILITATION
AND DEVELOPMENT PROJECTS

C. INITIATION OF NEW DEVELOPMENT
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D. TRADE/MINERAL EXPLOITATION OR PRIVATE/STATE
REVENUE-PRODUCING INVESTMENT

DEPENDING ON THE SPECIFIC CHARACTER OF THE CONDITIONS
PRESENTED, EFFORTS COULD BE UNDERTAKEN TO ADDRESS RE-
QUIREMENTS ON ANY ONE, ALL, OR A COMBINATION OF THESE

LEVELS, ALTHOUGH A. MUST CLEARLY BE CONSIDERED UNDER ALL CONDITIONS. IT IS ALSO FELT THAT WHILE LEVELS A. AND B. COULD BE FAIRLY QUICKLY AND EFFECTIVELY MOUNTED, BOTH IN TERMS OF THE ETHIOPIAN GOVT'S INTEREST, PRIORITY AND CAPACITY AND DONOR INTEREST/COORDINATION, LEVELS C. AND D. ENTAIL SUBSTANTIALLY COMPLICATING SOCIO-POLITICAL ISSUES WHICH COULD WELL DEMAND SEVERAL YEARS OF STUDY AND PLANNING WITHOUT VISIBLE RESULTS.

2. WAR RECONSTRUCTION

A. REPAIR/REPLACEMENT OF DAMAGED HOMES IN PRINCIPAL POPULATION CENTERS; REPAIR OF DAMAGED INFRASTRUCTURE (GOVT ADMINISTRATIVE BUILDINGS CLINICW, SCHOOLS, SMALL PUBLIC WORKS); REPAIR OF BRIDGES, RAILROAD, AIR STRIPS (CUT BY GUERRILLAS); ROAD REPAIR (MINE CLEARING, RECOMPACTING); REPLACEMENT/REPAIR OF TELEPHONE/ELECTRIC LINES, EQUIPMENT (TO INCLUDE SWITCHING EQUIPMENT, GENERATORS) -- U.S. \$2-5 MILLION.

B. TRANSITIONAL (3MOS?) RETURN-TO-VILLAGE SETTLEMENT ASSISTANCE TO FACILITATE RETURN OF DISPLACED OGADEN POPULATION TO ORIGINAL/DESIRED
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AREAS. TO CONSIST OF FOOD, TRANSPORTATION, POSSIBLE ANIMAL SHELTER REPLACEMENT AND FAMILY FINANCIAL SUPPORT -- U.S. \$1-2 MILLION

SUB-TOTAL.....U.S. \$3-7 MILLION

3. RE-INITIATION OF PRE-WAR DROUGHT REHABILITATION AND DEVELOPMENT PROJECTS

A. USAID DROUGHT PROJECTS TERMINATED:

(1) DROUGHT AREA ROADS - HARRAGHE, BALE

(2) AND SIDAMO -- U.S. \$1.5-2 MILLION

(2) SIDAMO SURFACE PONDS - SIDAMO --
U.S. \$1 MILLION

(3) GODE IRRIGATED SETTLEMENT (REPAIR/
REPLACEMENT) -- U.S. \$.250.

(4) RRC COMMUNICATIONS (REPAIR/REPLACE-

MENT) -- U.S. \$.050.

(5) INSET EARLY WARNING SYSTEM (RE-
ESTABLISH) -- U.S. \$.250.

(6) RE-INITIATION OF PLANNING FOR REGIONAL
DEVELOPMENT/STRATEGY/PLAN FOR SOUTHERN
ETHIOPIA -- U.S. \$.500.

B. OTHER:

(1) IBRD SOUTHERN RANGELANDS PROJECT --
U.S. \$18.6 MILLION.

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C O N F I D E N T I A L SECTION 2 OF 3 ADDIS ABABA 0244

(2) IBRD JIJIGA RANGELANDS PROJECT --
U.S. \$12.3 MILLION.

(3) ILCA LIVESTOCK RESEARCH PROGRAMS -
JIJIGA -- U.S. \$.150.

(4) MISSIONARY/VOLAG PROJECTS REAS-
SUMED -- U.S. \$.250.

SUB-TOTAL U.S. \$35 MILLION

4. INITIATION OF NEW DEVELOPMENT

A. WABE SHEBELLE BASIS DEVELOPMENT FUND
(ASSUMES ACCEPTANCE OF FRENCH STUDY;

MINIMAL SEMINAL PLANNING). PROVIDES TWO DAMS, EXTENSIVE IRRIGATED/MIXED FARMING DEVELOPMENT ENTIRE REACH OF WABE SHEBELLE FROM BALE TO SOMALIA BORDER. ETHIOPIAN PARTICIPATION ONLY. -- U.S. \$50 MILLION.

B. WABE SHEBELLE BASIN DEVELOPMENT FUND
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(OPTION #2) JOINT ETHIO-SOMALIA PROGRAM
(ASSUMES ADAPTABLE/COMPATIBLE SOMALIA
PLAN AND BILATERAL RIPERIAN AGREEMENT).
-- U.S. \$75 MILLION.

C. FAFFAN DEPRESSION SETTLEMENT. PROVIDE
MIXED FARMING OPPORTUNITY IN WELL WATER
IRRIGABLE AREA FOR SEMI-NOMADIC OGADEN
POPULATION. TECHNICAL ASSISTANCE, EQUIP-
MENT TO CLEAR LAND, SEED, FERTILIZER, FOOD SUPPORT
-- U.S. \$10 MILLION.

D. DAWA/GENALE BASIN DEVELOPMENT FUND.
EXPANSION OF IRRIGATED, MIXED FARMING,
TECHNICAL ASSISTANCE, THREE POSSIBLE
OPTIONS:

(1) ETHIOPIA ONLY -- U.S. \$5 MILLION

(2) ETHIOPIA/SOMALIA -- U.S. \$10 MILLION

(3) ETHIOPIA/SOMALIA/KENYA -- U.S. \$15 MILLION

E. OGADEN RANGELANDS DEVELOPMENT (ASSUMES
SOMALIA/ETHIOPIA/KENYA BORDER/RANGELANDS
CONTROL AGREEMENT). COMBINES PASTURE/WATER
CONTROL DEVELOPMENT, HEALTH PROTECTION,
MARKETING/PRODUCTION TECHNICAL ASSISTANCE
FOR SMALL RUMINANTS (SHEEP/GOATS) -- U.S. \$10 MILLION

F. EL KERE INTEGRATED DEVELOPMENT FUND. RE-
ESTABLISHMENT OF INTEGRATED AREA DEVELOP-
MENT PROGRAM UNDERTAKEN BY UNICEF/SAVE THE
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CHILDREN. PROVIDES WELLS, SMALL ROADS,
TECHNICAL ASSISTANCE, MATERIALS, SEED.

-- U.S. \$.750.

5. TRADE/MINERAL EXPLOITATION-PRIVATE/STATE INVESTMENT

A. THE POTENTIAL FOR OIL PRODUCTION/EXPLOITATION

(ASSUMING APPROPRIATE ETHIOPIAN-SOMALIA AGREEMENTS) POSSIBLE OTHER MINERAL ACTIVITY AND COTTON, SHRGHUM, TABLE CROP AND LIVESTOCK PRODUCTION ON A COMMERCIAL SCALE IS REAL ENOUGH. THE PRINCIPAL QUESTIONS HERE INVOLVE FEASIBILITY AND CONSEQUENTLY YEARS OF STUDY BEFORE EITHER GOVERNMENT OR BUSINESS IS PREPARED TO RISK THE MAJOR CAPITAL INPUTS REQUIRED. THE POTENTIAL OF OTHERWISE COMMERCIAL SCALE INVESTMENT IN THE OGADEN IS ALSO GREATLY AFFECTED BY THE ALMOST TOTAL ABSENCE OF BOTH PHYSICAL AND GOVERNMENT ADMINISTRATIVE INFRASTRUCTURE IN THE AREA.

B. PARTLY RELATED TO THE ABOVE IS THE PROXIMITY OF SOMALIAN MARKETS TO ETHIOPIA. DEMONSTRABLY HEAVY SUGAR, LIVESTOCK (IT IS ESTIMATED THAT MORE ILLEGAL LIVESTOCK TRADE TAKES PLACE WITH SOMALIA THAN IS RECORDED OFFICIALLY AS EXPORT THROUGH DJIBOUTI) AND COFFEE DEMANDS EXISTS IN SOMALIA FOR ETHIOPIAN PRODUCTS. PRINCIPAL PRODUCTION CENTERS (SUCH AS GODE, FOR EXAMPLE), ARE MORE EASILY CAPABLE OF SERVING SOMALIA MARKETS THAN ETHIOPIAN (IN 1976,

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C O N F I D E N T I A L SECTION 3 OF 3 ADDIS ABABA 0244

MAIZE PRODUCED IN GODE AND SOLD AT GODE
FOR ETH. BIRR 13 A QUINTAL WAS MARKED FOR
ETH. BIRR \$36 A QUNTIAL AT DIRE DAWA --
THE COST DIFFERENTIAL WAS TRANSPORTATION).
THE SETTLEMENT OF BORDER AND TRADE ISSUES
BETWEEN THE TWO COUNTRIES IS CLEARLY IN
THEIR INTERESTS.

C. INITIATIVE HERE ARE CLEARLY INESTIMABLE,
BUT IT IS POSSIBLE TO THINK IN TERMS OF A
TRADE AND COMMERCIAL DEVELOPMENT FUND AS
AN AGREEMENT STIMULUS.
MATHERON

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